Barriers to frontline manager support for high-trauma workers

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Abstract
Purpose – Exposure to high-trauma work has been associated with negative outcomes for individuals and organisations. Support for these employees can buffer and protect against mental health problems. Frontline managers (FLMs) are well placed to provide for employee support needs but are often not effective in doing so. The purpose of this paper is to identify and understand barriers to provision of four different types of social support as identified by House (1981) by FLMs to employees in a high-trauma workplace.

Design/methodology/approach – This qualitative study investigates three Australian ambulance service organisations, including 72 interviews.

Findings – Nine barriers to support are identified that can obstruct the provision of optimum employee support. These relate to the FLM themselves, the workplace context and employee-centric factors.

Research limitations/implications – This paper is a single industry case study; further complexity may exist in other high-trauma industries. Future research should consult policy makers to develop strategies to address the barriers to FLM support.

Practical implications – FLMs are critical support persons as they are well placed to provide many employee support needs. Emotional support is the foundation for facilitating all other types of support to employees but results here indicate it is often lacking for workers in high-trauma workplaces for a range of individual and organisational barriers that operate in isolation and combined.

Originality/value – This paper juxtaposes House’s (1981) support framework with study findings to provide a model of the barriers to optimal employee support. This model contributes to a reconceptualisation of the relationship between employee and direct manager that is particularly pertinent for high-trauma contexts.

Keywords Qualitative, Healthcare, Trauma, HRM function, Frontline managers, Emergency service work

Paper type Research paper

Introduction
The nature of emergency services work exposes paramedics to extreme events as a regular feature of the role (Bigham et al., 2014; McFarlane et al., 2009). Chronic exposure to trauma increases the risk of mental health problems such as depression, anxiety, high-risk alcohol and drug use, and post-traumatic stress disorder (PTSD) (Bennett et al., 2005; Grant et al., 2008; Huizink et al., 2006; Izutsu et al., 2004). PTSD in particular has been noted as particularly high among paramedics, even in comparison with other emergency services personnel (Drewitz-Chesney, 2012). Therefore, in this work environment, management of individuals exposed to trauma, and support provided by key persons, is critical.

Deterioration of mental health has a significant impact on organisational performance. Mental health problems are associated with declining employee health and well-being (Berger et al., 2007), increased burnout and long-term absences (Brattberg, 2006), and ultimately, greater employee turnover (Patterson et al., 2010). It is well accepted that organisational factors can influence the prevalence and severity of such problems and promote improved outcomes. For example, evidence supports the positive influence on
health and well-being of formal support systems such as professional counselling and resilience training (see for instance, Richmond et al., 2017) and programmes whereby peers are trained to provide counselling and support to one another (Revicki et al., 1993; Scully, 2011). Relationships with colleagues and frontline managers (FLMs) can also be instrumental in reducing the severity of symptoms and encouraging positive post-traumatic growth (Oginska-Bulik, 2015; Prati and Pietrantoni, 2010; Somville et al., 2016). FLMs, in particular, play a key role in support provision. This could be simply engaging in emotionally supportive dialogue, advising formal support pathways, or moving an affected employee to a different role.

This paper investigates the role of, and barriers to, support provided by FLMs to employees exposed to frequent work-related trauma. Specifically, we seek to identify and understand barriers that prevent FLMs from providing the type, quality and quantity of support employees require. Support is conceptualised as a multifaceted construct comprised of four key types (House, 1981), and the FLM is in a unique position to address all four employee support needs. Drawing on data from a three-case Australian study conducted in the emergency service sector, three categories of barriers to provision of optimal employee support are identified, specific to the FLM themselves, the workplace and the employee. Under each category we expand on the nine barriers to support and investigate how these barriers can individually or in combination prevent one or all types of employee support from being provided or received. First though, this paper brings together previous research on high-trauma workplaces, social support and FLMs.

High-trauma workplaces
Fire fighters, military personnel, emergency nurses, police officers and ambulance workers all work in environments characterised by high stress and frequent exposure to extreme and traumatic events. Work in such fields can be complex, unpredictable, time pressured, high risk and involve human suffering. As noted, exposure to work of this kind is inextricably linked with increased prevalence of mental health conditions (Bennett et al., 2005; Grant et al., 2008; Huizink et al., 2006; Izutsu et al., 2004).

For ambulance workers, research details other job-related factors that compound the effects of an already challenging role. Aside from vicarious trauma associated with exposure to, or involvement in extreme events, ambulance workers are at risk of physical and psychological injury. At least half of ambulance workers have been physically assaulted (Gabrovec, 2015), and 90 per cent have been exposed to some type of violence (Pourshaikhian et al., 2016). One of every four have also been sexually harassed or assaulted at work (Bigham et al., 2014; Pourshaikhian et al., 2016). On the whole, the risk of serious injury for ambulance workers is seven times higher than the Australian national average, and the fatality rate is six times higher (Maguire et al., 2014). In combination, such factors contribute to a high-trauma work environment where support is necessary to reduce the incidence and severity of employee mental health problems.

Deconstructing social support
It has been long established that lack of social support is a causal contributor to physical and psychological well-being (Blau, 1981; Cohen and Wills, 1985; Halbesleben, 2006). The term “social support” is often used broadly to capture “any process through which social relationships might promote health” (Cohen et al., 2000, p. 4). Specifically, social support is the provision of psychological and material resources by the social network to the individual, intended to improve an individual’s ability to manage stress (Cohen, 2004). This paper focuses on the social support provided by FLMs and its effects on employees in high-trauma workplaces. Although we refer to more formalised support systems in the
findings (e.g. employee assistance programmes, external psychologists), this is secondary to
the focus on social support provided by the FLM.

The pathway from social support to improved well-being has been described in early
research as having a multi-pronged effect on the individual (Cohen and Wills, 1985). First, it
has an immediate buffering effect of lessening the impact when a person is subject to a
stressful situation. Second, accumulation of social resources and integration in a social
network acts as a protective mechanism and leads to improved well-being over time. These
two processes of social support have important implications for high-trauma workplaces
such as those faced by paramedics in lessening immediate and ongoing implications of
trauma exposure, and improving well-being.

Social support can be provided by many individuals in the employee’s network, including
friends, partners, family, colleagues and FLMs. The support provided by two individuals – a
spouse and a FLM for instance – is unlikely to be perceived as meeting the same needs by the
employee. It is important, therefore, to distinguish between the types of support individuals
can provide. There are a number of well-established frameworks by which to categorise types
of support (see for example, Barrera and Ainlay, 1983; Cohen and Wills, 1985). In this paper,
we draw on the seminal work by House (1981) which provides four types of social support and
has been shown in the literature as effectively capturing the common terms used within many
other support typologies (Malecki and Demaray, 2003: see page 233 for this analysis).

House’s (1981) typology includes the following support types: emotional (kindness, trust,
respect, love and empathy), informational (technical information or advice), appraisal
(evaluative feedback and learning) and instrumental (provision of time, services, resources
or financial aid). Support providers can facilitate provision of one type of support, such as
empathy and care given by a spouse, or multiple dimensions, such as empathy combined
with financial resources and physical support. Table I provides examples of how the FLM
can facilitate each of these types of support (the FLM is the selected support person as they
are the focus of the study).

It is valuable to consider support as a multifaceted construct. Specific support types are
often associated with certain sources (i.e. parents providing emotional support), and the
effect of support can also depend on the type/s of support an individual receives or does not
receive (Malecki and Demaray, 2003). For example, the emotional and appraisal support
provided by peers is considered important for post-traumatic growth (Oginska-Bulik, 2015;
Prati and Pietrantoni, 2010; Somville et al., 2016). However, for many paramedics, there are
growing impediments to peer support such as increased workloads and hence, less
downtime to defuse and support one another following a traumatic event. Accordingly, the
need for emotional and appraisal support may have to be shifted to other people.

Family and friends may be available to provide support to trauma workers but some
frontline workers indicate they often distance themselves emotionally from spouses and
family members owing to the nature of the events they encounter at work. Evans et al.

<table>
<thead>
<tr>
<th>Social support type</th>
<th>FLM support example</th>
</tr>
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<tbody>
<tr>
<td>Emotional</td>
<td>FLM consoles, empathises with and expresses care towards employee who is distressed and anxious following a traumatic event</td>
</tr>
<tr>
<td>Informational</td>
<td>FLM provides advice on the how to access formal systems of support such as phone counselling or psychologist sessions</td>
</tr>
<tr>
<td>Appraisal</td>
<td>FLM appraises employees’ decision making and clinical care in a difficult and traumatic case and reassures employee that correct action was taken</td>
</tr>
<tr>
<td>Instrumental</td>
<td>FLM arranges paid leave to aid recovery, and makes adaptations to the roster to ensure a gradual re-entry to work on lighter duties</td>
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Table I. Examples of FLM support using House’s (1981) social support typology
(2013) explain that support interactions with family are inhibited by the support-seeker omitting traumatic details to shield loved ones from experiencing a negative emotional response. FLMs can arguably be a more suitable source of support than family for discussing traumatic work experiences, and this support relationship is conducive to reducing the severity of post-traumatic symptoms (Oginska-Bulik, 2015). However, employees engaged in trauma work still prefer support from colleagues or family over FLMs (Somville et al., 2016), and it is deemed “support from co-workers, compared to support from supervisors, has greater importance” (Oginska-Bulik, 2015, p. 119). This is concerning as FLMs are well placed to provide all four types of support (as detailed in Table I). Given the nature of the work (clinical care and complex decision-making processes), there are circumstances whereby some types of support could not be provided by anyone in the network except the FLM.

Having established the importance of support from FLMs at work this paper seeks to identify barriers that prevent employees seeking support from their FLM, and barriers that prevent FLMs providing support to employees. The next section outlines the FLM and locates this role in the ambulance service context, where it would typically be deemed the station manager.

**The station manager**

The FLM is typically directly responsible for day-to-day running of the ambulance station and staff. In regional and remote areas, many stations are manned by a single responder who is the manager but does not have a team. This cohort is not addressed here. Rather, we are interested in exploring the critical role of FLMs, also referred to as station managers, station supervisors, station officers and officers in charge.

Across industries, the FLM role has evolved over recent years, and decentralisation of many management activities including HRM has seen a consequent increase in the breadth of responsibility devolved down the line (Hutchinson and Purcell, 2010; Kellner et al., 2016). Poor results in HRM have been associated with implementation issues including deficiencies in FLM ability to effectively manage people (Bos-Nehles et al., 2013; Hutchinson and Purcell, 2010). Lack of training and development in HRM is compounded by heavy workloads and performance targets, whereby FLMs are not only lacking ability but also time to develop themselves or connect with employees (Bos-Nehles et al., 2013; Kellner et al., 2016; Townsend and Hutchinson, 2017). Hence what tends to occur is softer managerial skills are undeveloped, and FLMs must muddle through – with negative consequences for themselves and employees (Townsend et al., 2012).

Critically, in occupations such as healthcare and emergency services, the FLM role possesses another layer of responsibility – responding to and managing employee responses to trauma. Where employees are highly susceptible to mental health problems, the FLM requires well developed emotional and cognitive ability to provide support. This ability may be affected by a range of factors including capacity to connect emotionally, their own mental health and workplace factors noted earlier such as access to training and availability of time and resources.

**Research focus**

The remainder of this paper focuses on this role of FLM as a key source of the four types of social support (as defined by House, 1981) for emergency services employees. This paper acknowledges the importance of social support for workers exposed to trauma, while considering research indicating a preference for support from sources other than the FLM. Accordingly, the research objective is to identify barriers to provision of social support by FLMs to employees in high-trauma workplaces. Specifically, this study seeks to identify and understand the barriers to provision of different types of support, and how these barriers affect support quality or quantity (or, “optimal employee support”).
Research method

Emergency services organisations in three Australian states participated in the study. The cases have the following pseudonyms: North Service, South Service and East Service. The services aid a significant cohort of the Australian population, across metropolitan, rural and remote areas. Combined, the services handle around one and a half million cases each year, including emergency and crisis planning and response, pre-hospital patient care, and hospital and inter-facility transport.

East Service is the largest by area, followed by North, then South Service. North Service has very low population density, is mostly comprised of remote and indigenous locations and the paid workforce is less than 200 responders. South Service is a more populous state with a moderate sized metropolitan city, many regional townships and a larger workforce of around 2,000. East Service includes a large metropolitan capital city, and a combination of regional, rural, remote and indigenous populations, and employs around 4,000 staff.

The research project included 1,216 telephone surveys and 72 interviews, complemented by secondary documents. Surveys measured employees’ experiences of work and lifestyle and health factors. Interviews provided better understanding of nuanced issues and participant experiences. Secondary data included organisational, HRM and employee support strategy and planning documents, policies, procedures and independent assessor reports. This paper draws upon qualitative data only as this is most suited to answering the research question.

Sampling strategy

Access to cases was via the associated industry union. Union access is appropriate as South and North cases have 99 per cent union density, and East has 70 per cent density (and growing). Senior Management provided authority and research support. A criterion sampling strategy was adopted for interviews (Saunders and Lewis, 2012), with the key criterion that participants were current employees or managers. Recruitment for employee interviewees was initiated by request from union newsletters and e-mail.

Interview technique

A semi-structured interview protocol provided rich and descriptive data and captured the context surrounding the phenomena (Neuman, 2011). In total, 72 interviews were conducted with participants ranging from emergency dispatch officers, patient transport officers, paramedics, FLMs, middle management, upper management, leadership and union representatives. This number is at the upper levels of what Saunders and Townsend (2016) describe as adequate for qualitative research, and Table AI presents our list of interviewee titles and interviewee numbers which are cited following quotes. This paper draws most insights from employee and FLM interviews. Interviews typically lasted 60–90 min and were conducted by one of four members of the research team.

Data analysis

Analytical conversations were conducted regularly during data collection to make alterations to protocol, identify preliminary themes or categories and examine relationships between themes. This process is a version of convergent interviewing; a technique advocated by Jepsen and Rodwell (2008) to improve internal, external and construct validity of qualitative data collection. Interviews were audio recorded and transcribed before content was analysed using NVivo.

Inductive coding was used to analyse data (Patton, 2015). This process involves reading and re-reading data and assigning keywords (categories) to passages of text to facilitate sorting and identification of themes. An ongoing process of creating, deleting,
merging and dividing resulted in agreement of three defined themes and nine categories. After coding approximately 20 interviews, no further codes were developed, indicating theoretical saturation was reached. Randomly selected sections of coded data were cross-checked by team members throughout process to test internal reliability with a high level of consistency.

**Barriers to supportive supervision**
Analysis showed three overarching categories and nine barriers as follows:

- **Frontline manager barriers**: (1) Training availability; (2) Attitude and empathy; (3) Mental health
- **Workplace barriers**: (4) Physical proximity; (5) Time restrictions; (6) Workload restraints
- **Employee barriers**: (7) Status differences; (8) Relationship integrity; (9) Attitude

The findings suggest these barriers are inter-related, whereby one barrier can interact with, and effect other barriers. For instance, workload restraints can exacerbate the FLMs mental health, decreasing ability to provide emotional support. Or, FLMs lack of empathy may reinforce the employee’s closed mindset, whereby they will not continue to approach the FLM for support. Compounding factors may create a vicious cycle where employee, manager and workplace are interacting in a negative way that allows only limited support to be provided. These inter-related barriers will now be discussed in turn, illustrated by interview excerpts.

**Frontline manager-centric barriers to support**
This paper is about FLMs; hence they will be examined first and in most detail. Analysis indicated three key barriers prevented FLMs providing support of the type, quality and quantity employees required: limitations in managerial training, incongruent managerial attitude and deteriorated managerial mental health.

*Availability of managerial training.* There was strong evidence the major obstacle to quality support across cases was lack of training for FLMs. In North Service, at the time of data collection there was no training for FLMs relating to managing critical incidents and employee psychological well-being. This deficiency came through strongly in the interview data, as the following quotes from North Service demonstrate:

> As a station officer I was given no training for peer support or mentoring or mental health concerns. [...] if [FLMs] ask, “are you OK?” they’ve done their job, and they haven’t [...] It’s not a matter of just asking, “are you OK?” [19].

> I’ve often thought or wished [...] as a team leader that we get some basic training on trauma counseling [...] You often have worked with these people for a long period of time and there’s an element of trust or familiarity with you [...] The intent may never be for team leaders to be the first point of call for that trauma counselling, they just are [24].

The previous quote indicates FLMs can be a preferred source of informational support for employees exposed to traumatic events. There is also – in some but not all supervisory relationships – a degree of trust which could facilitate emotional support. FLMs however are not equipped with sufficient skills to support employees or identify when they are suffering mental health difficulties. In the South Service, management recognised training for FLMs in this area would be beneficial:

> There isn’t a formal training program as such in that space. One of the things we have is [...] a team leader induction course [...] [which includes] how to manage behaviour, how to manage and have support, and how to have challenging conversations [59].
The training provided by South Service is a positive step towards equipping FLMs with skills and knowledge to provide more effective emotional, informational, appraisal and instrumental support to employees. In East Service, programmes for FLMs were well established and achieving good results. The Operations Manager and Employee Support Managers from the East Service expand on their programme:

We invested a lot in supervision a couple of years ago – three or four years ago now – on the premise that frontline supervision is the first circuit-breaker for psychological support [...] [FLMs] generally, they didn’t realise, that they had a responsibility for psychological wellbeing. They didn’t realise that there was resources available to them. Since we’ve started doing the training we’ve now had over 350 per cent increase in managers accessing support [64].

Since we’ve been doing the training we now get lots of managers that ring us up and go “look, I’m not sure what to do with this”, or “the crew’s just been to this terrible job”. A lot of the time we’ll be saying, “have you rung the crew and seen how they’re going?” Sometimes it’s about talking them through that because they’re wanting to do the right thing and wanting to get us involved [65].

East Service was particularly proactive in developing a formal programme of peer support, later emulated by services in other states. The programme, open to volunteers who are both FLMs and employees in other roles, provides training and supervision in mental health education and micro-counselling skills. These peer support officers are often the first-line of contact, as they follow up with staff exposed to particularly difficult or traumatic events (for more details on such peer support programmes see Scully, 2011, or “The Road Home Wellbeing Program” supporting veterans and emergency services workers in Australia).

In sum, our data indicate a major barrier to providing adequate employee support of all types is possessing required skills. Availability of managerial training appears to be effective in developing managers to provide all four types of support to employees.

Managerial attitude and empathy. For some FLMs, it appeared emotional unsuitability or undeveloped emotional awareness/intelligence rather than lack of training was the fundamental barrier to providing emotional support. Across the three services, there was widespread discussion around individual FLM attitude, mindset or personality that prevented them from connecting and empathising with employees. A perceived lack of empathy for the employee was often described by participants, such as a South Service paramedic who shared “sometimes I feel a bit that [FLMs] are disengaged from the human aspect of what they’re doing [...] This will probably be a bit harsh, but they don’t really care [43].” Interviewees demonstrated the type of behaviours and conversations which created the perception of a lack of empathy from FLMs, for example:

“If you are not tough enough get out of the job”, this sort of thing. “If you can’t handle it get out. There’s the door.” I’ve actually heard managers say that to people. I’ve been in earshot, saying, “you can’t do that. You can’t say that. They need help!” [4].

The lack of probably empathy from management [...] [Paramedics] just tried to revive a drowned child and they clear the hospital and they get told they’ve got to go on the next job. There’s no time for them to sort of relax a bit for five or 10 minutes, just the next job. Their supervisors don’t go, “hey, how are you going?” First thing they say to them is, “have you pushed your POS button [indicating they’re ready for the next job]?” [49].

The last quote expands on the concept of a lack of empathy to suggest FLMs may feel they do not have capacity to display empathetic behaviours because of the nature of the work. Work intensification over past years has placed increasing pressure on paramedics and FLMs and this is particularly evident in the metropolitan stations. Although, as another paramedic from
South Service suggests in the following quote, his experience of two metropolitan FLMs in the same city also points to a high degree of variation in communication skills and empathy:

Oh, at [a city station] I had two team leaders, because I split between the two [stations], and they were polar opposites. One was very helpful and supportive. The other one was an elitist and didn’t have any personal skills. Didn’t know how to communicate with people. Apparently – well, not apparently – gave off the feeling he just didn’t care [41].

It is difficult to determine from our study whether limited capability or emotional unsuitability creates this barrier to emotional support. There were however many examples of how this limitation played out in daily work of paramedics. Employees with a poor supervisory relationship could not access empathy, concern, encouragement and solidarity in the FLM relationship, and hence had to seek this support elsewhere:

I went through a stage where we had a lot of very aggressive patients who were just incredibly abusive. When I mentioned that to my [FLM], her response simply was, “well it must be you, you’re the only one having these problems” […] I found subsequent to our conversation was that most of my colleagues were having similar issues with their patients. They just weren’t telling her about it. They were talking about it among themselves [21].

As the previous quote indicates, the need for emotional support, when not fulfilled by the FLM, can be fulfilled by others such as peers. However, there are other types of support where peers, family or friends are poor substitutes. A relationship weakened by poor emotional support will not be conducive to providing or receiving other types of support – advice, direction, discussion of options, technical feedback on cases or referral to external services. Where the employee does not feel comfortable being emotionally vulnerable, this could also restrict conversations that may provide for instrumental support, that is, modification to the employment situation by the FLM. This could include changes to the workload or type of work, change of work partner, change to hours or roster, or arranging some leave. There are clear consequences of a poor emotional support relationship that have flow on effects to other support types.

Managerial mental health. The final theme determined by our data analysis as a FLM-centric barrier to support was the mental health and well-being of the FLM themselves. A number of interviewees drew attention to the fact that FLMs typically have a long history of trauma exposure and are at risk of suffering themselves from PTSD or associated mental illnesses. The following quote provides a colourful example of how it can be difficult for FLMs to identify symptoms in staff when everyone is wearing the same “shit coloured glasses”:

If everyone’s got shit coloured glasses on and you’re all trying to look through the same lens […] Your manager is that tainted as well by the job. They’ve got probably an underlying degree of PTSD and they can’t see it in themselves either [29].

This perspective – that FLMs may struggle to provide support due to PTSD – also extended to other mental health problems and personal struggles that inhibit capability. The following paramedics from South Service note job-related stress and personal stressors affected the capability of their FLMs:

If you say, “look I’m not coping” then [the FLM] will make sure that you get any type of help that you need. Time off or assistance, getting down here or whatever. But he’s got to be aware of it […] you can see stressors in that job that affect him that he might not know, that he might not see himself [36].

FLMs struggle with the same issues from trauma exposure as employees, the effects of which can be exacerbated by personal issues. Their psychological well-being is shaped by long periods of such exposure, and this is likely to affect their attitude and available
empathy – demonstrating how these categories can be inter-related. This finding highlights the importance of peer support for FLMs within the structure of a strong employee assistance programme.

**Workplace-centric barriers to support**

There are also factors specific to the workplace and environment that can inhibit employees and FLMs from fostering a quality support relationship. In all cases – but especially in the busier East Service – employees indicated physical proximity, time restrictions and workload restraints were three major obstacles to support. There are complexities experienced by FLMs in different geographical areas, particularly associated with physical proximity between manager and employee. Despite differences between rural and metropolitan stations, lack of staff contact was still a common theme. A manager of a large region in the East Service describes this scenario:

You talk to different officers in charge and the ones that look after a little station will say it’s really hard because it’s isolated and they don’t see their staff much. Then the busier ones will say the same thing – that they’re just so busy they don’t get to see their staff [68].

The larger stations with high workloads face difficulties in building team and supervisory relationships. This is exacerbated – as the following quote confirms – by workload requirements of the FLM. Some creativity is required by FLMs to ensure contact with staff is maintained, and this middle manager explains how one FLM achieves this balance:

It’s hard because [a city-fringe station] is our biggest station for example, and they’ve got 70-odd staff […] I want him talking to staff, I want him telling staff what’s happening. So […] he’ll pop up to the hospital because that’s where he gets to see them […] and then you just watch how they communicate, see how they engage […] it’s all those non-verbals they’re supposed to pick up [71].

The FLM role in the ambulance service involves a component of administration. Flexibility – in how the work day is spent and where – is essential to ensure the FLM can observe and interact with as many staff as possible. In some instances, however, FLMs were working typical office hours Monday to Friday, preventing adequate contact with staff. A Union Representative explained the detriment that set hours had on some employees in East Service, followed by a similar comment from a paramedic:

You’ve only got the two [FLMs] who now [the organisation] have decided to put on managed hours, which basically means they’re there from eight until four, Monday to Friday. Which I think is a real detriment to the crews […] Their view is that [FLMs] are there to do the administration side of things [51].

[FLMs] don’t see the staff, they might see them at the start of a shift but they don’t get access to the staff because of workload to do the welfare check and do it properly [2].

In sum, a number of workplace dependent factors inhibit FLMs from providing the desired support to employees. Physical proximity to staff at the right time, and availability from workload restraints, restrict FLMs and employees from building strong relationships and having the opportunity to give and receive support. These factors exist in most industries and are ongoing challenges that can be difficult to address fully, particularly given variations in location between work sites.

**Employee-centric barriers to support**

Establishment of a supportive FLM relationship is subject to active participation and willingness of both parties. There may be factors – real or perceived – that prevent the employee from engaging and connecting with a FLM in a way that allows emotional, informational, appraisal or instrumental support to be received. Factors identified here as employee-centric barriers to support – which arguably overlap with some
FLM-centric factors discussed earlier – are the power differential of the relationship (brought about by the FLMs position in the organisational hierarchy), the employee’s perception of relationship integrity, and the employee’s own attitude, personality or mindset. Discussion of employee-centric factors was consistent across the three cases, although this category did not appear to be as critical a barrier as the FLM and workplace-centric categories.

Ambulance services, similar to police and military, have a traditionally hierarchical organisational structure with overt status differentials displayed openly on the uniform. For some employees, perhaps with a long career in the service, open communication with a FLM is not comfortable or is perceived unsuitable. An acting FLM explained:

I’ve been doing this a long time and I am on the road but I also wear three pips on the shoulder. I can be empathetic but I’m not and in my role – you’ve got to talk to your level. A lot of people don’t want to empty their heart out to me unless they know me [6].

As this interviewee indicates, there was a tendency to withhold and avoid emotional interactions with employees on other hierarchical levels. Although, there is evidence of change to status differentials over recent years and a less hierarchical culture is evolving.

Alongside the barrier created by hierarchy difference, there were some inhibitions about the integrity of private conversations where support was sought from FLMs. As one paramedic [21] from North Service stated, “There’s no trust that you will get understanding, compassion, support or confidentiality. None of those is guaranteed.” Interviewees indicated that “not every manager, but definitely some managers, will turn on you if they know you are having trouble […]” [14]. This alludes to the perception that admitting to suffering with mental health issues could be detrimental to an employees’ career.

The preference of participants to seek support from peers or family over FLMs was therefore deemed by many paramedics as a safer and more confidential source of support. It was also noted by a number of interviewees that peer support – over other sources of support – was very effective for receiving appraisal, that is, discussing the technicalities of a case and gaining feedback on performance:

You might do a case that’s very challenging, the guy in the car burnt, and you spend quite a few hours […] All you really want to do is speak to your peers […] It’s not so much a case all the time of “oh I feel stressed” or I think I’m emotionally challenged with it. It’s more of […] how you went professionally [34].

Where employees do not feel comfortable seeking feedback on their clinical performance from their FLM, this can be provided – where a strong relationship exists – from an employee’s peers. Finally, some interviewees also indicated an individual’s personality, attitude or mindset may prevent them from connecting with and receiving support from a FLM or others:

I guess it depends on your […] [FLM] as to how approachable they are. Our [FLM] is quite approachable […] Whereas others don’t feel that they’re approachable and they would feel quite – they would need to [communicate] through a very formal process [61].

As with FLMs, some employees’ attitude dictates it is not appropriate to seek support, particularly of an emotional type, from superiors in the workplace. Our interviews particularly indicated that this was more typical of employees who had been working with the service for a long time. Cultural change over recent times, combined with the shift to a younger and more tertiary educated cohort of newer recruits, has however sparked a shift in this mindset. These ongoing changes are likely to see a more open and accepting view of discussing mental illness and seeking support in this industry.

A model of the barriers to optimal employee support

The findings suggest nine barriers to optimal employee support, which can be placed under three categories as either FLM, workplace or employee centric. Extending Table I, which
provided examples of FLM support for each of House’s (1981) four social support types, Table II integrates the nine support barriers, and provides examples of how these barriers may restrict provision of each support type.

As Table II demonstrates, there does not appear to be one particular category of barrier that is more or less pertinent to one support type. For all types, the FLM is the first barrier to support, as they are provider. There may be barriers to emotional support of poor FLM training or empathy for example that can be overcome, only to be met with workload restrictions that prevent time to meet with the employee. Such workload barriers may be overcome, only to be met with further resistance by the employee who questions the integrity of the relationship. This is a complex situation, better illustrated in a model, provided in Figure 1.

Figure 1 brings together our findings and Houses’ (1981) typology to demonstrate the process of providing (and receiving) FLM support. On the outside we have the four support needs, which must pass through each layer, or category of support barrier, before reaching the employee (represented as the core). The FLM barrier must be overcome first, as they must have the capacity and desire to provide employee support. The FLM may desire to

<table>
<thead>
<tr>
<th>Social support type</th>
<th>Example of support</th>
<th>Example of barriers preventing support</th>
</tr>
</thead>
<tbody>
<tr>
<td>Emotional</td>
<td>FLM consoles, empathises with and expresses care towards employee who is distressed and anxious following a traumatic event</td>
<td>FLM has incongruent attitude; employee will not disclose due to status difference; FLM not regularly available due to time restrictions of limited office hours</td>
</tr>
<tr>
<td>Informational</td>
<td>FLM provides advice on the how to access formal support such as phone counselling or psychologist sessions</td>
<td>FLM not trained or informed of services available; negative employee attitude created by lack of emotional support</td>
</tr>
<tr>
<td>Appraisal</td>
<td>FLM appraises employees’ decision making and clinical care in a traumatic case and reassures employee when correct action was taken</td>
<td>Employee doubts relationship integrity and does not disclose to FLM; geographic isolation limits physical proximity and prevents timely appraisals</td>
</tr>
<tr>
<td>Instrumental</td>
<td>FLM arranges paid leave to aid recovery, and makes adaptions to the roster to ensure a gradual re-entry to work on lighter duties</td>
<td>FLM does not consider options due to heavy workload; FLMs mental health hampers ability to support</td>
</tr>
</tbody>
</table>

Table II. How barriers hinder the access of support

Source: Adapted from House (1981)

Figure 1. A model of the barriers to optimal employee support
provide support, but they struggle to overcome the workplace barriers, then employee barriers. Only when all these barriers are overcome, is there an opportunity for employees to be supported emotionally, with information, appraisal and by instrumental means.

**Discussion**
This paper contributes to knowledge on managing employees in high-trauma workplaces, the nature of social support and the evolving role of FLM. The findings help explain the types of support provided by different sources, and how the nine barriers affect provision of these support types, and the support quality and quantity. Theoretical and practical implications of these findings will now be discussed, concluding with limitations and recommendations for future studies.

**Theoretical implications**
Research consistently points to the important role of FLMs and the pressure placed on their performance by increasing devolution of HRM responsibility (Cunningham and Hyman, 1995; Hutchinson and Purcell, 2010). Such pressure was particularly evident in the findings of this study, where workload and HRM responsibilities are compounded by the need to consider, manage and support employees with mental health problems. This support role for FLMs in high-trauma contexts however, has not been adequately explored in the literature. This paper begins a dialogue that clarifies the types of support the FLM can provide to a trauma-exposed workforce, and the barriers that need to be considered to ensure optimum employee support can be provided.

These findings also add to the ongoing discussion on the role of social support in reducing the effects of stress and trauma exposure (see for example, Oginska-Bulik, 2015; Prati and Pietrantoni, 2010; Wilkinson et al., 2015). Specifically, we adopt the view that it is valuable to examine the concept of social support through a lens that discerns support types (Malecki and Demaray, 2003). The FLM is unique in that they can service all the support needs of employees – emotional, informational, appraisal and instrumental needs (House, 1981), however, there exist significant barriers to this support provision. Juxtaposed against the barriers to FLM support presented in Figure 1, these two concepts make a new contribution to knowledge.

House’s (1981) support needs framework is valuable in delineating types of support needed by employees. While we do not seek to directly apply this model and determine to what extent employees support needs are met, we are interested in explaining why employees do not receive as much support as they require from their FLM. The model of barriers to optimal employee support helps illustrate the findings and provide a map of the roadblocks to employee support. These findings are highly applicable to workers in other types of high-trauma workplaces and can inform research and practice for employees in Australia and internationally. Employees in these workplaces are not only of high risk of witnessing trauma to others, but of being exposed to traumatic and violent events directly, such as serious personal injury and harassment (Gabrovec, 2015; Maguire et al., 2014). These findings contribute to our understanding about the support needs of this cohort and may assist in reconceptualising research that measures support among trauma workers, by uncovering greater nuance in the provision and receiving of support.

**Practical implications**
There are many practical implications arising from this study that may guide improvement of the support relationship between FLMs and employees in high-trauma workplaces. While some FLMs do provide emotional support, this seems contingent on their own emotional intelligence, mental health and mindset. Without a fundamental emotional connection, it seems that it can be difficult for employees to seek or receive the other support types they need. This may be
information about formal support programmes, appraisal of their performance in traumatic case or instrumental support such as a temporary role change to recover from an episode of anxiety. Instrumental support is particularly important here, as it cannot be provided to the same degree from any other support source. Hence, we reiterate the importance of developing a FLMs capacity for emotional support, as a foundation to facilitate the other support types.

Providing all types of support is unlikely to come naturally to all FLMs. Training and development is critical to breaking down the barriers to quality support (Townsend et al., 2012). An attitude of empathy is integral, and while it too can be learned through training, it can also be a criterion for recruitment. The emotional and psychological well-being of FLMs – typically tenured paramedics themselves – is another key consideration which may be overlooked in the workplace.

There is also a need to consider the impact of hierarchical and status differences, which although they serve an important function in reliability focused workplaces (Ericksen and Dyer, 2005), can be detrimental to building a culture of approachability and open communication about mental health. While addressing such barriers is critical, peer support programmes fill the gap when individuals are unable or unwilling to obtain support from FLMs. Formal support systems including peer support are becoming increasingly recognised in trauma work and scholarly research as particularly effective in minimising stress and the incidence of mental health conditions (see for instance, Revicki et al., 1993; Scully, 2011). Our findings can contribute towards development of the peer support model by highlighting the barriers which must be addressed to enable FLMs to play a more fundamental role as both a leader and a peer support person to their team. The aim for such programmes should be for peer support to complement, not supplement, the support of FLMs.

Across states and territories, and even within them, there are stark differences in the characteristics of the ambulance service workplace, for example, station management styles, staffing demographics, geographical distances between teams, resourcing and availability of training and support. Together with the state and territory-based differences in policies and procedures, the day-to-day mental health support available to emergency services workers (and trauma workers more broadly) varies considerable between individuals. Advice from policy makers should be sought to provide a clear direction on how to address this concern, but from our findings we suggest there is a need for greater intervention and advice at a federal level to disseminate research knowledge and facilitate a more consistent approach to managing the mental health of high-trauma workers.

Limitations and future research

The categorisation of barriers, when considered in conjunction with the support needs framework, is a concept applicable outside the context of the ambulance service. It is possible there is further complexity and that future research could identify additional barriers not currently in the model presented here. Research could also address our limitations and strengthen the findings by examining barriers to support on a larger scale, across broader industries or by survey development and administration. Furthermore, given the issues relating to FLM mental health in our findings, we recommend future studies delineate FLM mental health from general employee populations to examine whether there are higher prevalence rates. Given the inadequacies and barriers to FLM support discussed here, there is certainly scope to focus more broadly on social support systems, and the formal organisational support systems, available for trauma workers. Finally, we recognise there is a need for further consideration of the practical application of these findings to trauma workplaces, and our study was limited to interviews only within organisations and associated unions. Future research could include higher – level interviews with policy makers and other key players in the industry to enable a broader and more holistic understanding of how we can continue to improve the experiences of employees, and their FLMs, exposed to trauma at work.
References


**Appendix**

| Interview 1 East Service, Frontline Manager | Interview 37 South Service, CEO |
| Interview 2 East Service, Paramedic | Interview 38 South Service, Paramedic |
| Interview 3 East Service, Dispatch Officer | Interview 39 South Service, Paramedic |
| Interview 4 East Service, Paramedic | Interview 40 South Service, Paramedic |
| Interview 5 East Service, Paramedic | Interview 41 South Service, Paramedic |
| Interview 6 East Service, Paramedic | Interview 42 South Service, Paramedic |
| Interview 7 East Service, Paramedic | Interview 43 South Service, Paramedic |
| Interview 8 East Service, Paramedic | Interview 44 South Service, Paramedic |
| Interview 9 South Service, Paramedic | Interview 45 South Service, Paramedic |
| Interview 10 East Service, Paramedic | Interview 46 South Service, Paramedic |
| Interview 11 East Service, Clinical Educator | Interview 47 South Service, Paramedic |
| Interview 12 East Service, Paramedic | Interview 48 South Service, Paramedics |
| Interview 13 East Service, Dispatch Officer | Interview 49 East Service, Union Rep. |
| Interview 16 East Service, FLM | Interview 52 East Service, Union Leader |
| Interview 17 East Service, Frontline Manager | Interview 53 South Service, Frontline Manager |
| Interview 18 North Service, Union Leader | Interview 54 South Service, Director Operations |
| Interview 19 North Service, Paramedic | Interview 55 South Service, Manager Ops. |
| Interview 20 North Service, Paramedic | Interview 56 South Service, Manager HR |
| Interview 21 North Service, Paramedic | Interview 57 South Service, Manager Ops. |
| Interview 22 North Service, Paramedic | Interview 58 South Service, Union Leader |
| Interview 23 North Service, Paramedic | Interview 59 South Service, Manager Ops. |
| Interview 24 North Service, Paramedic | Interview 60 South Service, Org. Psychologist |
| Interview 25 North Service, Paramedic | Interview 61 South Service, Paramedic |
| Interview 26 North Service, Manager Ops | Interview 62 East Service, Manager Clinical Ed. |
| Interview 27 North Service, Manager HR | Interview 63 East Service, Manager Clinical Ed. |
| Interview 28 South Service, Paramedics | Interview 64 East Service, Director Operations |
| Interview 29 South Service, Paramedic | Interview 65 East Service, Director Employee Support |
| Interview 30 South Service, Dispatch Officer | Interview 66 East Service, Director Finance |
| Interview 31 South Service, Paramedic | Interview 67 East Service, Director HR |
| Interview 32 South Service, Paramedic | Interview 68 East Service, Manager Clinical Ed. |
| Interview 33 South Service, Paramedic | Interview 69 East Service, Manager Clinical Ed. |
| Interview 34 South Service, Paramedic | Interview 70 East Service, Executive Director |
| Interview 35 South Service, Paramedic | Interview 71 East Service, Regional Manager |
| Interview 36 South Service, Paramedic | Interview 72 East Service, Director Planning and Perform |

**Table AI.** Interviewee number, case and role title

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